

with a reduction in their taxes this year. And we can do it without touching the Social Security trust fund. Elimination of the marriage penalty will serve this purpose. First, it will restrain the growth in the Federal Government, and more importantly will begin to keep Washington taxmongers out of people's wallets and out of their lives.

During debate on the Treasury-Postal appropriation bill, the Senate spoke overwhelmingly in favor of a complete elimination of the marriage penalty. We need as large a tax cut as is possible, and in particular, as large a cut in the marriage penalty as possible.

Finally, I would like to state my willingness to work in a bipartisan way with my colleagues across the aisle in providing the type of tax relief that I know we both want to give married couples laboring under this oppressive Tax Code.

A couple of days ago, some of my colleagues were on the floor demanding that the Chairman of the Federal Reserve Board begin to implement expansionary monetary policy by cutting interest rates. Cutting interest rates would incentivize investment and act as a stabilizing effect on many worldwide financial markets now teetering under a cloud of uncertainty.

I think that is good, that the Federal Reserve should consider moving towards a more expansionist monetary policy, but I don't think we should require the Fed to do that. I believe we should let the Federal Reserve do its job and we should concentrate on doing our job. If Congress has the will to enact pro-growth fiscal policy, I suggest it begin to do so by enacting the largest tax cut possible so we can help stimulate the financial markets, help in this uncertain financial situation that we have, and continue the growth taking place.

We have a unique opportunity to substantially change our Tax Code treatment of married people. We can do so without touching the Social Security trust fund. There are other people who want to spend that money. I think we need to leave the money alone, create a real Social Security trust fund, and at the same time let's give people a little bit of their money back with a tax cut. The House has done this. Let's work together, let's push to finally be able to get some of that tax relief put in place.

Last year, we cut taxes for the first time in 16 years. We need to continue that effort to cut taxes to continue to stimulate the economy, to continue to give people back a little bit of their money. We should start with married two-wage-earner couples who are being penalized by a Tax Code that doesn't make any sense at this point.

So I urge my colleagues, let's work with the House and make this tax cut a reality. We can do it. We have spent a year talking about spending. Let's take a few days to talk about tax cuts.

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business Friday, September 25, 1998, the federal debt stood at \$5,523,820,694,890.03 (Five trillion, five hundred twenty-three billion, eight hundred twenty million, six hundred ninety-four thousand, eight hundred ninety dollars and three cents).

One year ago, September 25, 1997, the federal debt stood at \$5,387,704,000,000 (Five trillion, three hundred eighty-seven billion, seven hundred four million).

Twenty-five years ago, September 25, 1973, the federal debt stood at \$459,982,000,000 (Four hundred fifty-nine billion, nine hundred eighty-two million) which reflects a debt increase of more than \$5 trillion—\$5,063,838,694,890.03 (Five trillion, sixty-three billion, eight hundred thirty-eight million, six hundred ninety-four thousand, eight hundred ninety dollars and three cents) during the past 25 years.

Mr. President, I yield the floor and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. ROBERTS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the Committee on the Judiciary.

(The nominations received today are printed at the end of the Senate proceedings.)

REPORT OF THE RAILROAD RETIREMENT BOARD FOR FISCAL YEAR 1997—MESSAGE FROM THE PRESIDENT—PM 160

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Labor and Human Resources.

To the Congress of the United States:

I transmit herewith the Annual Report of the Railroad Retirement Board for Fiscal Year 1997, pursuant to the provisions of section 7(b)(6) of the Railroad Retirement Act and section 12(1) of the Railroad Unemployment Insurance Act.

WILLIAM J. CLINTON.

THE WHITE HOUSE, September 28, 1998.

MESSAGES FROM THE HOUSE

At 4:46 p.m., a message from the House of Representatives, delivered by Mr. Hanrahan, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 4579. An act to provide tax relief for individuals, families, and farming and other small businesses, to provide tax incentives for education, to extend certain expiring provisions, to amend the Social Security Act to establish the Protect Social Security Account into which the Secretary of the Treasury shall deposit budget surpluses until a reform measure is enacted to ensure the long-term solvency of the OASDI trust funds, and for other purposes.

ENROLLED BILL SIGNED

The message also announced that the Speaker has signed the following enrolled bill:

H.R. 4112. An act making appropriations for the Legislative Branch for the fiscal year ending September 30, 1999, and for other purposes.

The enrolled bill was subsequently signed by the President pro tempore (Mr. THURMOND).

At 6:27 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4060) making appropriations for energy and water development for the fiscal year ending September 30, 1999, and for other purposes.

The message also announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4103) making appropriations for the Department of Defense for the fiscal year ending September 30, 1999, and for other purposes.

ENROLLED BILL PRESENTED

The Secretary of the Senate reported that on September 28, 1998 he had presented to the President of the United States, the following enrolled bill:

S. 1379. An act to amend section 552 of title 5, United States Code, and the National Security Act of 1947 to require disclosure under the Freedom of Information Act regarding certain persons, disclose Nazi war criminal records without impairing any investigation or prosecution conducted by the Department of Justice or certain intelligence matters, and for other purposes.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-7216. A communication from the Associate Managing Director for Performance Evaluation and Records Management, transmitting, pursuant to law, the report of a rule

entitled "Table of Allotments, FM Broadcast Stations (Canton and Glasford, Illinois)" (Docket 97-186) received on September 24, 1998; to the Committee on Commerce, Science, and Transportation.

EC-7217. A communication from the Chief Counsel of the Bureau of the Public Debt, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Regulations Governing Book-Entry Treasury Bonds, Notes, and Bills; Determination Regarding State Statutes; Wisconsin, New Hampshire and Michigan" (Circ. No. 2-86) received on September 24, 1998; to the Committee on Finance.

EC-7218. A communication from the Benefits Administrator of the AgAmerica Western Farm Credit Bank, transmitting, pursuant to law, the Bank's annual retirement plan report for calendar year 1997 and the Audited Retirement Plan Financial Statements for calendar year 1996 and 1997; to the Committee on Governmental Affairs.

EC-7219. A communication from the Assistant Attorney General, Office of Justice Programs, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Bulletproof Vest Partnership Grant Act of 1998" (RIN1121-AA48) received on September 22, 1998; to the Committee on the Judiciary.

EC-7220. A communication from the Deputy Assistant Secretary for Policy, Department of Labor, transmitting, pursuant to law, the report of a rule entitled "Interim Rule Amending Summary Plan Description Regulation" (RIN1210-AA55) received on September 22, 1998; to the Committee on Labor and Human Resources.

EC-7221. A communication from the Director of the Office of Regulations Management, Department of Veterans Affairs, transmitting, pursuant to law, the report of a rule entitled "Claims Based on Ionizing Radiation (Prostate Cancer and Any Other Cancer)" (RIN2900-A100) received on September 22, 1998; to the Committee on Veteran Affairs.

EC-7222. A communication from the Acting Assistant Administrator for Fisheries, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Endangered and Threatened Species; Threatened Status for Johnson's Seagrass" (I.D. 052493B) received on September 22, 1998; to the Committee on Environment and Public Works.

EC-7223. A communication from the Administrator of the Environmental Protection Agency, transmitting, pursuant to law, a report on the State of Louisiana's federally approved Coastal Wetlands Conservation Plan; to the Committee on Environment and Public Works.

EC-7224. A communication from the Chairman of the Nuclear Regulatory Commission, transmitting, pursuant to law, a report entitled "The Price-Anderson Act—Crossing the Bridge to the Next Century: A Report to Congress"; to the Committee on Environment and Public Works.

EC-7225. A communication from the Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Transfer for Disposal and Manifests; Minor Technical Conforming Amendment" (RIN3150-AF99) received on September 21, 1998; to the Committee on Environment and Public Works.

EC-7226. A communication from the Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Physical Protection for Spent Nuclear Fuel and High-Level Radioactive Waste: Technical Amendment" (RIN3150-AG00) received on September 21, 1998; to the Committee on Environment and Public Works.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CAMPBELL, from the Committee on Indian Affairs, with an amendment in the nature of a substitute:

H.R. 700. A bill to remove the restriction on the distribution of certain revenues from the Mineral Springs parcel to certain members of the Agua Caliente Band of Cahuilla Indians (Rept. No. 105-349).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment:

S. 2351. A bill to direct the Secretary of the Interior to make corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105-350).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with amendments:

S. 2469. A bill to direct the Secretary of the Interior to make technical corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105-351).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment in the nature of a substitute:

S. 2470. A bill to direct the Secretary of the Interior to make technical corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105-352).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment:

S. 2474. A bill to direct the Secretary of the Interior to make corrections to certain maps relating to the Coastal Barrier Resources System (Rept. No. 105-353).

S. 2505. A bill to direct the Secretary of the Interior to convey title to the Tunnison Lab Hagerman Field Station in Gooding County, Idaho, to the University of Idaho (Rept. No. 105-354).

By Mr. CHAFEE, from the Committee on Environment and Public Works, without amendment:

H.R. 8. A bill to amend the Clean Air Act to deny entry into the United States of certain foreign motor vehicles that do not comply with State laws governing motor vehicles emissions, and for other purposes (Rept. No. 105-355).

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. HARKIN:

S. 2521. A bill to amend the Inspector General Act of 1978 (5 U.S.C. App.) to provide that Offices of Inspector General shall be treated as independent agencies in the preparation of the United States Budget, and for other purposes; to the Committee on Governmental Affairs.

By Mr. DEWINE (for himself, Mr. COVERDELL, Mr. GRAHAM, Mr. FAIRCLOTH, Mr. BOND, Mr. D'AMATO, Mr. BREAUX, Mr. HELMS, Mrs. FEINSTEIN, Mr. MACK, Mr. HATCH, Mr. CRAIG, Mr. ABRAHAM, Mr. HUTCHINSON, Mr. ALLARD, Mr. FRIST, Mr. MURKOWSKI, Mrs. HUTCHISON, Ms. LANDRIEU, Mr. BROWNBACK, Mr. BURNS, Mr. BENNETT, Mr. ASHCROFT, Mr. COCHRAN, Mr. BAUCUS, Mr. SMITH of Oregon, Mr. ROBERTS, Mr. CLELAND, and Mr. GRASSLEY):

S. 2522. A bill to support enhanced drug interdiction efforts in the major transit countries and support a comprehensive sup-

ply eradication and crop substitution program in source countries; to the Committee on Foreign Relations.

By Mr. GRAMM (for himself and Mrs. HUTCHISON):

S. 2523. A bill to designate the Federal building located at 300 East 8th Street in Austin, Texas, as the "J.J. 'Jake' Pickle Federal Building"; to the Committee on Environment and Public Works.

By Mr. HATCH:

S. 2524. A bill to codify without substantive change laws related to Patriotic and National Observances, Ceremonies, and Organizations and to improve the United States Code; to the Committee on the Judiciary.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HARKIN:

S. 2521. A bill to amend the Inspector General Act of 1978 (5 U.S.C. App.) to provide that Offices of Inspector General shall be treated as independent agencies in the preparation of the United States Budget, and for other purposes; to the Committee on Governmental Affairs.

INSPECTOR GENERAL ACT AMENDMENTS

• Mr. HARKIN. Mr. President, I introduce a bill to establish a more independent budget process for the Inspector Generals of each federal Department.

Under our current budget process, each federal Department Secretary has the power to determine the budget of its Inspector General or IG. While our Department Secretaries generally do a fine job of overseeing their respective Departments and agencies, I feel that it is a conflict of interest for the head of an executive agency to also determine the funding levels for an office whose main function is investigating that agency. In the interest of proper checks and balances, I would hope that we could establish true independence for the IGs budgets.

The IGs are our government watchdogs. Yet, too often, their budgets have been cut back. The United States government is wrestling with streamlining its programs and revamping how it does business. But it has been the IG offices which have largely identified the waste, fraud, and abuse in the federal government and allow this body to make significant budget cuts in an effective manner. We need stronger watchdogs, not weaker.

The offices of Inspectors General has served this country well in making sure that the taxpayers' dollars are not misspent. This spring, for example, the Department of Defense's IG, Eleanor Hill, testified before the House Oversight Subcommittee. She described over \$15 billion in fiscal year 1996 funds that were put to better use as a result of IG efforts. Hill pointed out that, "At the Department of Defense, since FY 1989, IG audit reports have identified almost \$16 billion in agreed upon savings. During the same period, monetary recoveries through investigations by the Defense Criminal Investigative Service, the criminal investigative arm